# ANNUAL REPORT

of the

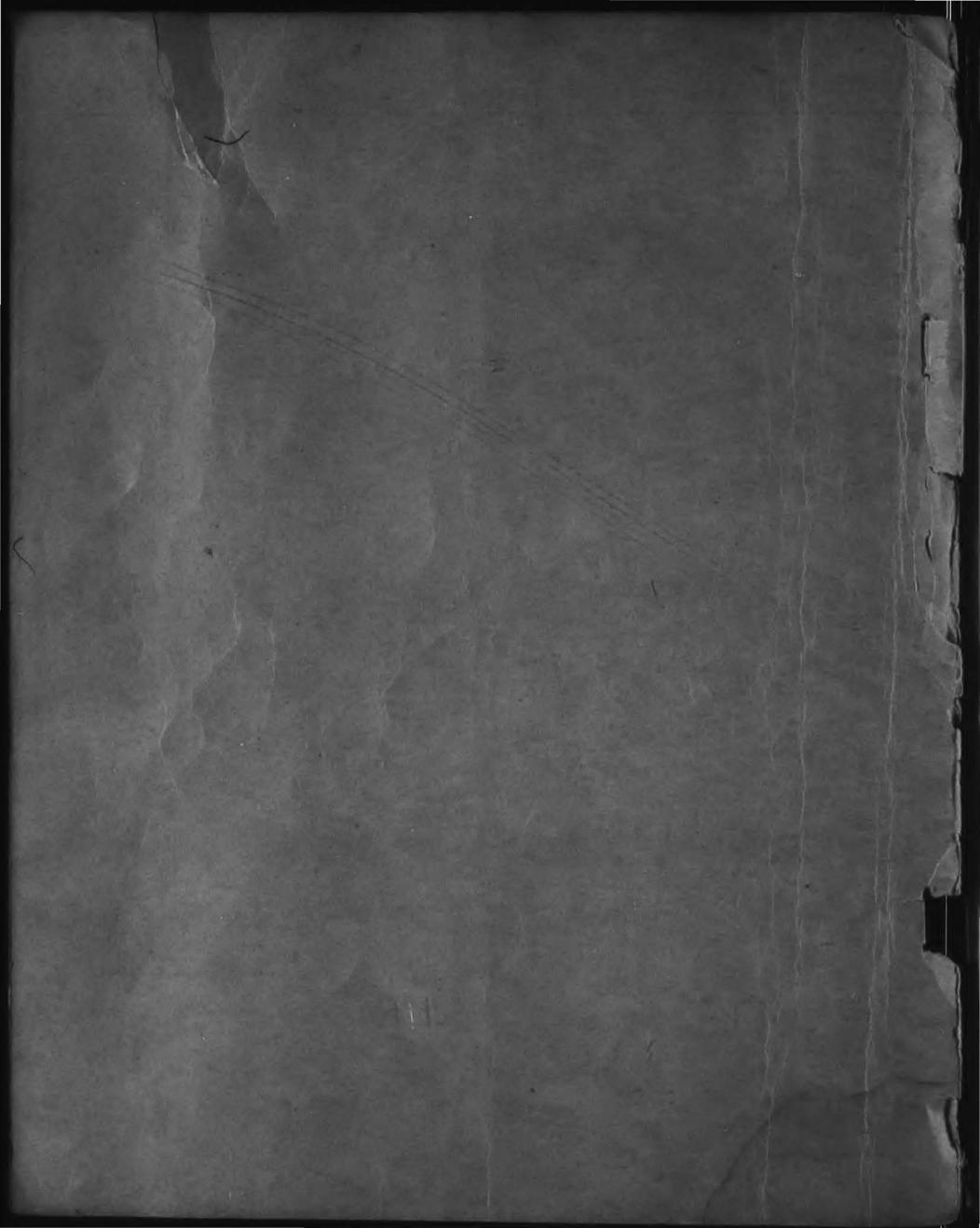
# STATE RACING COMMISSION

of

### FLORIDA

Period ending June 30, 1932

R. B. Burdine, Chairman
R. N. Dosh
L. D. Reagin
R. L. Sweger
M. H. Mabry, Secretary



Tallahassee, Florida, July 1, 1932.

To His Excellency, Doyle E. Carlton, Governor of the State of Florida.

Sir:

We herewith submit First Annual Report of the State Racing Commission of Florida for the period ending June 30, 1932, as provided by Senate Bill No. 361, Section 2, Sub-section 2, Laws of Florida.

Respectfully submitted,

R. B. Burdine, Chairman

R. N. Dosh

L. D. Reagin

R. L. Sweger

M. H. Mabry

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#### ORGANIZATION

The Racing Commission met in Tallahassee on June 29, 1931 for the purpose of organizing.

#### Present :

L. D. Reagin	State at Large
M. H. Mabry	First Congressional District
R. N. Dosh	Second Congressional District
R. L. Sweger	Third Congressional District

M. R. Harrison Fourth Congressional District

Hon. L. D. Reagin, Member, State at Large, was elected Chairman of the Commission; Hon. M. H. Mabry, First Congressional District, was elected Secretary.

Meetings of the Commission were held as follows:

June 29, 1931	Tallahassee
August 10, 1931	Tallahassee
November 16,17,18,1931	Tallahassee
November 27,28, 1931	Miami
December 11, 1931	Tampa
January 16, 1932	Miami
February 5, 1932	Tampa
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Following the meeting in Tallahassee on June 29, 1931, Hon. M. D. Harrison from the Fourth Congressional District tendered his resignation to the Governor, which was accepted.

Tampa

February 27, 1932

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Hon. R. B. Burdine was appointed to fill the vacancy created by the resignation of Hon. M. R. Harrison, as a member of the Commission from the Fourth Congressional District.

All members of the Commission, including Hon. R. B. Burdine, qualified by taking the required oath and filing the bond in the sum of \$5,000.00 each.

At the meeting held in Tampa, Florida, on February 5, 1932, Hon. L. D. Reagin resigned as Chairman of the Commission, which resignation was accepted by the Commission. Hon. R. B. Burdine was elected Chairman.

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# APPLICATIONS FOR PERMITS 1931-32 SEASON

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16	36	
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12		
3	15	
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1	2	53
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Part Box Banking Permits granted by the Commission were voted on favorably as follows:

#### Horse Racing

Miami Jockey Club Gables Racing Association \*Miami Beach Jockey Club \*Belvedere Jockey Club Florida Jockey Club Dade County
Dade County
Dade County
Palm Beach County
St. Johns County

Dade County

#### Dog Racing

Miami Beach Kennel Club
L. M. Gerstel, as Receiver for
West Flagler Amusement Co.
Biscayne Kennel Club
Clay County Kennel Club
St. Petersburg Kennel Club
O. M. Carmichael
\*\*Palm Beach Greyhound Association
\*Randolph Calhoun
\*Sanford-Orlando Kennel Club

Dade County
Dade County
Clay County
Pinellas County
Palm Beach County
Palm Beach County
Sarasota County
Seminole County

\*These associations were voted on favorably but did not file bond and secure license to race.

\*\*Filed bond, secured license, but surrendered same and did not race.

Permits voted on unfavorably:

#### Horse Racing

East Tampa Bay Co.

Hillsborough County

## Dog Racing

East Tampa Bay Co.

Hillsborough County

And partial force of the control of Comme and **4** more administrative of the pro-

10. 900

Income from operations by six dog and three horse tracks.

Name of association No.Rac.Days.	Total Attend.	Admission Tax	Pari-Mut. Sales	State 3%	Occupat. Tax.	Total State Revenue.
Clay County Ken.Club 90	129,806	\$12,980.60	\$1,346,350.00	\$40,390.50	\$2,316.00	\$55,687.10
Biscayne Ken.Club. 59	191,970	18,906.30	1,681,992.00	50,459.76	2,366.00	71,732.06
St.Pete.Ken.Club. 83	94,866	9,486.60	988,440.00	29,653.20	1,452.00	40,591.80
Miami Beach Ken.Club. 53	167,943	15,851.40	1,552,742.00-	46,582.26	2,308.00	64,741.66
West Flagler Ken.Club. 56	213,222	20,279.80	1,731,213.00	51,936.39	2,004.00	74,220.29
Palm Beach Ken.Club. 38	72,585	6,841.70	614,538.00	18,436.14	1,178.00	26,456.14
Total	870,392	84,346.50	7,915,275.00	237,458.25	11,624.00	333,429.05
Miami Jockey Club 39	154,793	58,603.68	6,242,685.00	187,280.55	12,888.00	258,772.23
Gables Racing Assoc- 34	104,625	33,197.25	2,810,187.00	84,305.61	10,035.00	127,537.86
Florida Jockey Club 10	27,351	3,799.25	397,277.00	11,918.31	1,844.00	17,561.56
Total	286,769	95,600.18	9,450,149.00	283,504.47	24,767.00	403,871.65
Dog Tracks	870,392	84,346.50	7,915,275.00	237,458.25	11,614.00	333,429.05
Horse Tracks	286,769	95,600.18	9,450,149.00	283,504.47	24,767.00	403,871.65
TOTAL	1,157.161	\$179,946.68	\$17,365,424.00	\$520,962.72	\$36,381.00	\$737,300.70

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# Disbursements by STATE RACING COMMISSION

The Commission employed personnel was:

Balance to be divided 1/67th to each county

The Commiss	TOU GWDI	oyed person	mer was:	10 m			
	10	Auditors					
	4	_Asst. Aud:	itors			2	
	7	_Inspector	3				
	18	_Asst. Ins	pectors				
	7	_Commission	n judges (	paid by	Associa	tion)&	Stewards
	3	General	Office		•		
Total	49			Compens	ation		27,221.50
						6	
General Exp	ense						
	Postage Office F Equipment Telephon Telegray Travelin	t Rentals oh g Expenses	-Commissio	on 5	329.65 299.97 130.00 876.83 171.52 ,255.88 494.36		
		f Commissi		11	800.80		
		- Stenogra		1	400.40	4	
		fees refu			214.00		23,237.82
							50,459.32
		S	UMMAF	Y			
Total Recei Total Disbu Unpaid Bill	rsements		\$49,372.02 1,087.30		\$737,30	00.70 59.32	
Less 10% re	serve				\$686,8	41.38	0.18
2000 10/0 10		/		State State	600,00	77,14	

(\$9,226.22)

\$618,157.24

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#### AUDITOR'S REPORT

April 9, 1932.

Hon. W. S. Murrow, State Auditor Tallahassee, Florida.

Dear Sir:

Pursuant to instructions, I have made an audit of the books and records of the State Racing Commission at its branch office in Tampa, where the records of operations have been kept during the racing season. The audit covers the period from the creation of the Commission by the Legislature in 1931 (Senate Bill No. 361) to April 7, 1932, inclusive.

The Commission is composed of the following members:

Hon.	R.	B.	Burdine, Chairman	Fourth	Congressional	District
Hon.	M.	Η.	Mabry, Secretary	First	ıı	11
Hon.	R.	N.	Dosh	Second		11
Hon.	R.	L.	Sweger	Third	u .	n
Hon.	L.	D.	Reagin	State a	at Large	

Hon. M. R. Harrison was formerly the member from the Fourth Congressional District but resigned and was succeeded by Hon. R. B. Burdine, who succeeded Hon. L. D. Reagin as Chairman, upon his resignation as such.

A cursory examination was made of the Minute Book which shows that numerous meetings of the Commission were held from time to time, the first bearing date of June 29, 1931, and the last February 27, 1932. The Minutes appear to be full and complete.

A branch office was opened in Tampa about the first of December, 1931, the beginning of the racing season, and preparations are being made to close it ten days after the racing season closed, which was March 31, 1932, in accordance with law.

An estimate of the amount to be turned over to the Counties of the State after July 1, can be arrived at by reference to Exhibit - C of this report.

The unexpended balance on April 7, including balances which are now due is - \$691,490.34

Deduct Commissioners' salaries for April, May & June 2,850.00

Balance - \$688,640.34

TROVER RINOPLODA TORRY OF LINES. mined that to side of name over I ample ordered of immount of an absence in manager , I was made THE RESERVE OF THE PARTY OF THE PARTY. The state of the particle of the state of th From this balance the Commissioners' traveling expenses and expenses of operating the Tampa office to April 10, together with any unpaid bills at the close of this audit should be deducted.

Section 12 of the Racing Commission Act, requires that ninety per cent of the balance on hand at the close of the State's fiscal year after paying all salaries and expenses, shall be divided equally into as many parts as there are Counties in the State and that the State Treasurer remit one part to each County. It appears that each County should receive a little more than nine thousand dollars.

well kept. The records required to be kept at the Race Tracks and sent to the office daily are comprehensive and appear to contain such information as is ordinarily regarded as reasonable safeguards against fraud. In addition to the records which are certified to by the operators a staff of auditors and inspectors is kept at each track to check and verify the operator's records and to see that the racing and betting is conducted in accordance with the law.

Attached to and forming a part of this report are the following tabulations:

Exhibit - A Revenue to State from Race Track Operations.

Exhibit - B Cash Expenditures from Racing Commission Fund.

Exhibit - C State Racing Commission Fund, showing balance at April 7, 1932.

Schedule No.1 Remittances to State Treasurer by Track Operators.

Schedule No.2 . License Fees Collected.

Schedule No.3 Allocation of Auditors' and Inspectors' salaries to Race Track.

Schedule No.4 List of Racing Licenses issued for Season December 1, 1931 to March 31, 1932.

Schedule No.5 List of Disabled War Veterans exempted from payment of Occupational Licenses as Race Track Employees.

Respectfully submitted,

(Signed) J. M. Cooley
Assistant State Auditor

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#### Letter from Charles C. Jamison

(Graduate of West Point, retired Army Officer with eighteen years service; and a consulting industrial and financial engineer of New York City)

May 25th, 1932.

Mr. R. N. Dosh, Editor, Ocala Evening Star, Ocala, Florida

My dear Mr. Dosh:

I have analyzed the data which you handed me showing the results of the racing season in Florida. I have also checked the figures and find that there are no errors in the computations.

The total receipts from the tax on admission, the tax on pari mutuel sales and license fees as shown by the data, amount to a total gross revenue for the season of

\$737,290.70

The total salaries to State employees employed at the tracks amounted to

26,902.50

Giving an operating profit for the season of

\$710,388.20

The total for general disbursements covering salaries, traveling expenses of commissioners, stationery, printing, office rentals, office salaries and an item of \$313.00 which should have been included in the item of men at the tracks amounts to

\$ 20,105.53

# Analyzing this statement I find that:

- 1. The total amount of \$26,902.50 paid to state men at the tracks is slightly under 3.65% of the gross income.
- 2. That the total general disbursements which may be considered as executive and administrative expense amounting to \$20,105.53 are slightly over 2.83% of the operating profit.

Both of these percentages are low and cannot by any possible interpretation be considered extravagant.

The total of track expense and administrative expense amounts to \$47,008.03 which is 6.38% of the gross revenue of \$737,290.70, leaving a net profit for the racing season after all charges up to and through April 12, 1932 of \$690,282.67.

Lainer then Courles C. School - somple solfarisment o bits rate for them sever (seedifult The same of the sa A THE COURSE OF the deal production Sentil President State Or All The Committee Land The Superior Control of the Superior of the Su May I congratulate you and your associates of the Racing Commission on this showing during the first seasons work when your costs necessarily include organization expense.

While racing can hardly be regarded as an industrial operation, I have known but one industrial property with as low a percentage of general administrative expenses as shown by your figures and that was the Chas. E. Bohn Foundry Company of Detroit whose entire product went to about four of the large automobile companies of Detroit.

Very truly yours,

(Signed) Charles C. Jamison
Consulting Engineer.

910 Ocklawaha Avenue Ocala Florida

Note: (Figures used above were changed by additions to income and expenditures to June 30, 1932.)

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#### GENERAL COMMENTS

As shown by the schedule of income, the following associations operated in the State of Florida during the racing season beginning December 1, 1931 and ending March 31, 1932:

Clay County Kennel Club	Orange Park
Biscayne Kennel Club	Miami
St. Petersburg Kennel Club	St. Petersburg
Miami Beach Kennel Club	Miami Beach
West Flagler Amusement Company, by L. M. Gerstel, as receiver in Bankruptcy	Miami
Palm Beach Kennel Club	Palm Beach
Miami Jockey Club	Miami
Gables Racing Association	Miami
Florida Jockey Club	St. Augustine

The number of persons employed by each horse racing association was as follows:

· And the second	Trainers, Jockeys & Apprentices	Miscellaneous	Total
Miami Jockey Club	150	1095	1245
Gables Racing Assin.	198	757	955
Florida Jockey Club	42	132	174
Total	390	1984	2374

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The number of persons employed by dog racing associations was as follows:

	Owners and Trainers	Miscel- laneous	Total
Clay County Kennel Club	58	162	220
Biscayne Kennel Club	55	167	222
St. Petersburg Kennel Club	46	90	136
Miami Beach Kennel Club	69	148	217
West Flagler Kennel Club	42	150	192
Palm Beach Kennel Club	34	77	111
Total	304	794	1098

The Commission, pursuant to Section 2 of the Racing Bill appointed at each track what personnel they considered necessary for the complete supervision of operations by the various racing associations, which consisted of one or more auditors, inspectors and assistant inspectors, stewards and/or judges.

This supervision was set up with a three-fold purpose in view, as follows:

(1) To compile such records from firsthand information that the State would receive the amount of revenue to which it was entitled under the Act as recited in Section 9. namely:

" \* \* a sum equal to three per cent of the total contributions to all pari mutuel pools conducted or made on any and every race track licensed under this Act, and on every race at such track. In addition to the aforesaid taxes each person, association or corporation or corporation or corporation authorized to conduct race meetings under this Act shall pay to said State Treasurer fifteen per cent of all moneys received each day from admissions paid by persons attending such races, or the sum of ten (10) cents on each and every admission whichever sum is the greater."

and also, according to Section 9-B, an occupational license

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"All persons connected with race tracks, including the gate keeper, announcers, ushers, starters, officials, jockeys, drivers, trainers, handlers, owners, stablemen, clockers, assistants, sellers of racing forms or bulletins, attendants in connection with the wagering machines, managers of tracks, apprentices or other persons connected in any way or manner with the operation of any race track."

- (2) To enforce all of the provisions of the Act with reference to non-attendance by minors, and the proper conduct of the racing associations.
- (3) To supervise and enforce the correct payment to the public of the pari mutuel pools, and the conduct of racing in a manner that would be conducive to the keenest and fairest competition as between horses or as between dogs, to disseminate all information considered helpful to the public, and to eliminate professional touts and bookmakers.

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To the Honorable Doyle E. Carlton, Governor

Tallahassee, Florida

Sir: -

In compliance with the provision of law requiring the State Racing Commission to make a full report to you, the undersigned members of said Commission respectfully recommend the following changes and amendments to the existing law:

As to Section 2 (d). The Commission is of the opinion that the holders of permits entitling them to have an election called for their ratification should be required to post bond in some reasonable amount with appropriate conditions as an evidence of their good intention to carry out the intent and purpose of said permit. This we believe would prevent speculators applying for and obtaining permits for race track promotions.

As to Section 2 (e). The Commission would call attention to the fact that while the law provides for a statement of assets and liabilities, or such other information as the Commission may desire from associations or corporations making applications for permits to operate race tracks, the Commission has no power to refuse a permit to an individual, corporation or association that is not solvent. We believe that the Commission should be vested with authority to refuse permits to those operators who, in the face of their financial statements, are not in position to meet their obligations.

As to Section 6, the Commission is of the opinion there should be a time limit fixed for ratification of permits by the electorate in the various counties, to obviate the holding of elections after the beginning of the racing season. This would enable the Commission to set a definite time for allocating dates among the various tracks. Under the present Act an election can be held at any time and where held and ratified after December First there is always a disruption of racing dates already assigned other tracks then in operation. It would seem advisable that all elections to ratify permits be held prior to November Fifteenth.

As to Section 9, the Commission recommends that the promiscuous issuance of passes, especially at dog races be restricted. The present practice has brought much complaint from the mercantile interests.

AL SELECT COURSE Tall Lodge on Pl . . \* Item The state of the s And the second s

As to Section 9 (b). The Commission has found the \$10.00 annual occupational license fee required of all track employees excessive in the case of minor employees, especially day laborers employed in keeping up the grounds, gardeners, etc. A smaller license would seem equitable and fair in such cases.

As to Section 14, it is the opinion of the Commission that surety bond in the sum of Fifty Thousand Dollars by associations operating dog race tracks is excessive. Believing that the states interests would be fully protected the Commission recommends that surety bond in the sum of Twenty-Five Thousand Dollars only be required of dog track operators.

As to Section 21, to carry out the intent and purpose of this section the Commission would suggest that upon sale of a majority of the stock of an association or corporation holding a ratified permit, that it be mandatory on such association or corporation that new permit be obtained and an election be held to ratify the same.

Respectfully Submitted.

R. B. Burdine, Chairman

R. N. Dosh

R. L. Sweger L. D. Reagin

M. H. Mabry, Secretary

