

STATE OF FLORIDA
FLORIDA GAMING CONTROL COMMISSION

FLORIDA GAMING CONTROL COMMISSION,
DIVISION OF PARI-MUTUEL WAGERING

Petitioner,

v.

FGCC Case No.:2025-027895

MELLISSA MONIQUE MURRAY,

Respondent.

_____ /

FINAL ORDER

This matter appeared before the Florida Gaming Control Commission at a duly-noticed public meeting on September 3, 2026, for final agency action pursuant to sections 120.569 and 120.57(2), Florida Statutes. After a complete review of the records in this matter, the Commission makes the following findings of fact and conclusions of law:

FINDINGS OF FACT

The Findings of Fact contained in the Recommended Order are hereby adopted as the Findings of Fact of the Commission.

CONCLUSIONS OF LAW

The Conclusions of Law contained in the Recommended Order are hereby adopted as the Conclusions of Law of the Commission.

ORDERED and ADJUDGED:

1. The Hearing Officer's Recommended Order is adopted in full.
2. Respondent's slot machine/cardroom/pari-mutuel individual combination occupational license, 11624433, is hereby **REVOKED**.
3. Respondent is **PERMANENTLY EXCLUDED** from all pari-mutuel facilities and facilities of a slot machine licensee in the state of Florida.

This Final Order shall take effect upon being filed with the Clerk of the Commission.

DONE AND ORDERED this 3RD day of SEPTEMBER, 2026.

FLORIDA GAMING CONTROL COMMISSION



CLERK OF THE COMMISSION

On Behalf of

Julie Brown, Chair

Tina Repp, Vice Chair

John D'Aquila, Commissioner

William Spicola, Commissioner

Peter Cuderman, Commissioner

NOTICE OF RIGHT TO APPEAL

Any party to this proceeding has the right to seek its judicial review under section 120.68, Florida Statutes, by the filing of an original notice of appeal pursuant to rules 9.110 and 9.190, Florida Rules of Appellate Procedure, with the Clerk of the Commission, 4070 Esplanade Way, Suite 250, Tallahassee, Florida 32399 (Email: clerk@flgaming.gov), and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate Florida district court of appeal. The notice of appeal must be filed (received) by the Clerk of the Commission within thirty (30) days after the date this Order is filed with the Clerk of the Commission.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 3RD day of SEPTEMBER, 2026 a true and correct copy of this Final Order has been sent via email to:

Mellissa Monique Murray
Mellmurray333@gmail.com



CLERK OF THE COMMISSION
Florida Gaming Control Commission

CC: Ebonie Lanier

STATE OF FLORIDA
FLORIDA GAMING CONTROL COMMISSION
DIVISION OF PARI-MUTUEL WAGERING

FILED	
FLORIDA GAMING CONTROL COMMISSION	
Date:	8/25/2026
File Number:	
BY: MELBA L. APELLANIZ CLERK OF THE COMMISSION	

FLORIDA GAMING CONTROL COMMISSION,
DIVISION OF PARI-MUTUEL WAGERING,

Petitioner,

v.

FGCC Case No.: 2025-027895

MELLISSA MONIQUE MURRAY,

Respondent.

_____ /

HEARING OFFICER'S RECOMMENDED ORDER

THIS MATTER came before Shireen Anbardan, designated Hearing Officer for the Florida Gaming Control Commission ("Commission"), on July 9, 2026, in Tallahassee, Florida, in accordance with the provisions of sections 120.569 and 120.57(2), Florida Statutes, for consideration of the petition for hearing by Mellissa Monique Murray ("Respondent") in response to the Commission's Administrative Complaint filed in FGCC Case Number 2025-027895. Carmine Pisano, Senior Attorney, represented the Commission. Respondent appeared *pro se*. The hearing was held via teleconference. Both sides were permitted to present witnesses, proffer items into evidence, and otherwise fully participate in the hearing.

PRELIMINARY STATEMENT

1. On or about August 28, 2025, the Commission's Division of Pari-Mutuel Wagering (the "Division") filed a two-count administrative complaint (the "Administrative Complaint"). Count I alleged that Respondent violated rule 75-11.005(4), Florida Administrative Code. Count II alleged that Respondent was excluded from Dania Entertainment Center, LLC d/b/a Dania Jai-Alai and/or The Casino @ Dania Beach ("Dania"). The Administrative Complaint sought to revoke

or suspend Respondent's slot machine/cardroom/pari-mutuel individual combination occupational license number 11624433 and exclude Respondent from all licensed pari-mutuel wagering facilities and any facility of a slot machine licensee in the state of Florida.

2. On or about November 4, 2025, Respondent requested an informal hearing pursuant to section 120.57(2), Florida Statutes.

3. The informal hearing was scheduled for May 14, 2026. During the hearing, Respondent requested a continuance in this matter to obtain legal counsel or a qualified representative. The request was granted by the Hearing Officer.

4. On or about June 8, 2026, counsel for the Commission filed a motion to reschedule the hearing, which was granted, and the informal hearing was rescheduled to continue on July 9, 2026.

THE JULY 9, 2026, INFORMAL HEARING

5. A hearing pursuant to section 120.57(2), Florida Statutes, was held on July 9, 2026. During this hearing, the Commission presented the issues raised in the Administrative Complaint. The Hearing Officer granted the Commission's motion to accept the findings of fact in the Administrative Complaint as the undisputed facts in the case and accepted the investigative packet into the record.

6. The Administrative Complaint alleged that at all times material hereto, Respondent worked as a Poker Dealer at Dania.

7. The investigative report contained within the investigative packet alleged the following:

- a. On February 28, 2025, Respondent was recorded by Dania surveillance stealing a \$5.00 red chip while working as Poker Dealer.

- b. On March 1, 2025, Respondent was recorded by Dania surveillance stealing a \$1,000.00 yellow chip while working as Poker Dealer.
 - c. On March 24, 2025, Respondent was recorded by Dania surveillance stealing a \$100.00 black chip while working as Poker Dealer.
8. The investigative report further alleged that Respondent's employment with Dania was terminated on March 25, 2025, and she was permanently excluded from Dania on or about April 1, 2025.
9. At the hearing, Respondent testified that she made a mistake and would like to move on from it. She stated that she has learned from the mistake and is willing to take other measures to show that she takes responsibility for her actions.
10. Respondent further testified that an individual employed at Dania told her that it might be possible to remove her from the facility's permanent exclusion list.
11. Respondent stated that she hoped to receive a chance to move on from the situation and continue working.

FINDINGS OF FACT

12. At all times pertinent to the allegations contained herein, Respondent held a slot machine/cardroom/pari-mutuel individual combination occupational license, number 11624433, issued pursuant to section 551.107(2)(b), Florida Statutes.
13. At all times material hereto, Dania was a facility operated by a permitholder authorized by the Commission to conduct pari-mutuel wagering, cardroom, and slot machine operations in the State of Florida.
14. Respondent violated rule 75-11.005(4), Florida Administrative Code, by employing a device, scheme, or artifice to defraud game participants and the cardroom operator.

15. On or about April 1, 2025, Respondent was permanently excluded from Dania.
16. There is competent substantial evidence to support the foregoing findings of fact.

CONCLUSIONS OF LAW

17. The Hearing Officer has jurisdiction over this matter and the parties pursuant to section 120.57(2), Florida Statutes.

18. The Commission has jurisdiction over this matter under chapters 120, 550, 551, and 849 Florida Statutes.

19. Section 550.0251(6), Florida Statutes, provides in relevant part:

In addition to the power to exclude certain persons from any parimutuel facility in this state, the commission may exclude any person from any and all pari-mutuel facilities in this state for conduct that would constitute, if the person were a licensee, a violation of this chapter or the rules of the commission. The commission may exclude from any pari-mutuel facility within this state any person who has been ejected from a pari-mutuel facility in this state or who has been excluded from any pari-mutuel facility in another state by the governmental department, agency, commission, or authority exercising regulatory jurisdiction over pari-mutuel facilities in such other state.

(Emphasis added).

20. Section 551.112, Florida Statutes, provides:

In addition to the power to exclude certain persons from any facility of a slot machine licensee in this state, the commission may exclude any person from any facility of a slot machine licensee in this state for conduct that would constitute, if the person were a licensee, a violation of this chapter or the rules of the commission. The commission may exclude from any facility of a slot machine licensee any person who has been ejected from a facility of a slot machine licensee in this state or who has been excluded from any facility of a slot machine licensee or gaming facility in another state by the governmental department, agency, commission, or authority exercising regulatory jurisdiction over the gaming in such other state. This section does not abrogate the common law right of a slot machine licensee to exclude a patron absolutely in this state.

(Emphasis added).

21. Section 849.086(14), Florida Statutes, states in relevant part:

(a) The commission may deny a license or the renewal thereof, or may suspend or revoke any license, when the applicant has: violated or failed to comply with the provisions of this section or any rules adopted pursuant thereto; knowingly caused, aided, abetted, or conspired with another to cause any person to violate this section or any rules adopted pursuant thereto; or obtained a license or permit by fraud, misrepresentation, or concealment; or if the holder of such license or permit is no longer eligible under this section.

...

(c) Notwithstanding any other provision of this section, the commission may impose an administrative fine not to exceed \$1,000 for each violation against any person who has violated or failed to comply with the provisions of this section or any rules adopted pursuant thereto.

22. Rule 75-11.005(4), Florida Administrative Code, states in relevant part, that “[n]o person shall, either directly or indirectly: (a) [e]mploy or attempt to employ any device, scheme, or artifice to defraud any participant in a game or the cardroom operator.”

23. There is competent, substantial evidence to support the conclusions of law.

RECOMMENDED ORDER

WHEREFORE, based on the Findings of Fact and Conclusions of Law, it is hereby recommended that the Florida Gaming Control Commission enter a Final Order REVOKING Respondent’s slot machine/cardroom/pari-mutuel individual combination occupational license and PERMANENTLY EXCLUDING Respondent from all licensed pari-mutuel wagering facilities and any facility of a slot machine licensee in the state of Florida.

This Recommended Order in FGCC Case Number 2025-027895 is submitted on this 25th day of August 2026.


Shireen Anbardan
Hearing Officer
Florida Gaming Control Commission

CERTIFICATE OF SERVICE

I hereby certify this 25TH day of August 2026, that a true copy of the foregoing

“Hearing Officer’s Recommended Order” has been provided by email to:

Mellissa Monique Murray

mellmurray333@gmail.com

4345 SW 54th Street Road, #4103

Ocala, Florida 34474

Respondent

Emily Alvarado

Chief Attorney

Emily.Alvarado@flgaming.gov

Counsel for Petitioner



Clerk of the Commission

FLORIDA GAMING CONTROL COMMISSION

Case No.: 2025-027895